

Section 1700

The Budget and Budgetary Accounting

What actually counts as “the budget” for GAAP purposes, why the accounting system has to be built around it, and where administrative-level transfers and encumbrance controls fit relative to the legally adopted plan. Plain-language reference only; not a substitute for the authoritative text.

GENERAL PRINCIPLES The Budget Is Required

An annual budget, adopted by every unit.

Defined broadly, a budget is a plan of financial operation for a given period — the annual budget authorizes and controls financial operations for the fiscal year.

It's one of the most important legal documents a government has.

On legislative approval, its expenditure estimates become binding appropriations that operating agencies may not legally exceed.

GENERAL PRINCIPLES Built for Budgetary Control

The accounting system has to support it.

Structure, terminology, and procedures need to make it possible to compare actual results against the adopted plan, not just record transactions after the fact.

GENERAL PRINCIPLES What's In, What's Out

The legally adopted document is “the budget.”

Suballocations, contingency reserves, rescissions, deferrals, and encumbrance controls set by the executive branch support internal control but are not part of the appropriated budget itself.

GENERAL PRINCIPLES One Common Vocabulary

Same terms, everywhere.

A common terminology and classification should run consistently through the budget, the accounts, and the financial reports — it's what makes a budget-to-actual comparison mean anything.